

FREMONT SANITATION DISTRICT

FINANCIAL STATEMENTS
December 31, 2013



Logan and Associates, LLC
CERTIFIED PUBLIC ACCOUNTANTS

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Board of Directors
Fremont Sanitation District
Fremont County, Colorado

INDEPENDENT AUDITORS' REPORT

We have audited the accompanying financial statements of the Fremont Sanitation District as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fremont Sanitation District as of December 31, 2013, and the changes in financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1 to the financial statements the District adopted new accounting guidance from the standards of the Governmental Accounting Standards Board (GASB) No. 65 *Items Previously Reported as Assets and Liabilities* for the year ended December 31, 2013. Our opinion is not modified with respect to this matter.

Other Matters

Comparative Financial Information

The comparative financial information for the prior year has been presented in the accompanying financial statements in order to provide and analysis of changes in the District's financial position and operations. However, complete comparative financial information has not been presented in accordance with generally accepted accounting principles since its inclusion would make the financial statements cumbersome and difficult to read. The comparative financial information for the year ended December 31, 2012, by which a report dated March 29, 2013 expressed an unmodified opinion.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i – ix be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was performed for the purpose of forming opinions on the financial statements and related notes to financial statements that collectively comprise the Fremont Sanitation District's basic financial statements. The budgetary comparison schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary comparison schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Logan and Associates, LLC

Aurora, Colorado
April 11, 2014

Fremont Sanitation District



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ANNUAL REPORT

YEAR ENDING DECEMBER 31, 2013

Overview of the Financial Statements

This annual report consists of the following parts: Management's Discussion and Analysis, Basic Financial Statements, and Supplementary Information. The Financial Statements include notes that explain in detail some of the information included in the basic financial statements.

FINANCIAL HIGHLIGHTS FOR FISCAL YEAR 2013

- Total Net Position, after accumulated depreciation expense increased by \$23,858.
- Depreciation expense was in the amount of \$1,161,278.
- Total Liabilities decreased by \$515,121.
- There was a reduction in Long Term Debt of \$482,099
- Operating Revenues increased by \$91,178.
- Operating Expenses decreased by \$185,200

MANAGEMENT'S DISCUSSION AND ANALYSIS

The purpose of this section is to provide non-technical information, so that the average District “shareholder” can understand the financial condition of the District. This understanding can then be utilized when evaluating rate increases and the effectiveness and efficiency of the District’s operations.

Who We Are

Fremont Sanitation District is a “Quasi-Private Public Entity” formed under Colorado Special District’s Laws. This means that we are a public body which is overseen by an elected Board of Directors, similar to a City and City Council. Unlike a City however, we operate as a non-profit business commonly referred to as an “enterprise fund”. All of the people living or who own property within our boundaries are the “shareholders”. All of our “shareholders” are eligible to vote on who is to sit on the Board of Directors. Only “shareholders” who live or own property within the District’s boundaries are eligible to be elected to sit on the Board of Directors. The Board’s primary responsibilities are to protect the public’s health and its capital investment in treatment and collection systems, while meeting environmental protection laws.

We use the term shareholder here rather than citizen or customer, because “shareholder” more accurately depicts the working relationship between the Board of Directors and District employees on one hand with the citizen customer (shareholder) on the other. Therefore, they have a vested interest in the proper maintenance and operation of the system.

The District has approximately 175 miles of pipes and 2,800 manholes that make up the collection system. This system transports 1.5 billion gallons of wastewater to the treatment plant

annually for treatment. Pipes range in size from 6-inch to 36-inch in diameter and are buried up to 40 feet in the ground.

As of December 31, 2013, we reported an increase of 18 new accounts which translates to 18 Equivalent Residential Units (ERU's). The District boundaries contain an estimated population (including inmates) of 36,000 people.

REQUIRED FINANCIAL STATEMENTS

The Financial Statements of the District report information utilizing the full accrual basis of accounting. The Statement of Net Position (page 1) includes information on the District's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and the obligations to District creditors (liabilities). The Statement of Revenues, Expenses and Changes in Fund Net Position (page 2) identifies the District's revenues and expenses for the fiscal year ended December 31, 2013. The third financial statement is the Statement of Cash Flows (page 3). This statement provides information on the District's cash receipts, cash payments and changes in cash resulting from operations, investments, capital and related financing activities. From the Statement of Cash Flows, the reader can obtain information on the source and use of cash and cash equivalent balances for the past fiscal year.

FINANCIAL ANALYSIS OF THE DISTRICT

When evaluating the financial condition of an entity the first thing to look at is the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Fund Net Position. For 2013 the District's current assets (cash and equivalent) shows an increase, while investments also show an increase. Current Assets, which is considered to be an asset that consists of cash and

other resources and is reasonably expected to be realized in cash or consumed within one year, increased by \$381,449. Total Assets, which is defined as the total resources owned by the District, decreased by \$491,263. A large majority of total assets of the District resides within our system of pipelines, the Service Center and the Rainbow Park Regional Wastewater Treatment Plant. In order to maintain an acceptable accounting standard of reporting, the District annually makes an adjustment of “Accumulated Depreciation” for these types of assets. In 2013, the District had \$1,161,278 in accumulated depreciation adjustments. As a rule of thumb if Current Assets and Total Assets are increasing, everything is probably fine. If Current or Total Liabilities begin to increase more than the Current or Total Assets accounts are, then further assessment is warranted.

REVENUES

District operations are funded from revenues received from the various fees charged for services, interest income, and capital recovery through connection fees.

Condensed Statement of Revenues

| <u>Revenue Source</u> | <u>2012</u> | <u>2013</u> | <u>Change Gain/(Loss)</u> |
|-------------------------|--------------------|--------------------|-------------------------------|
| Residential Customers | \$2,752,398 | \$2,810,118 | \$ 57,720 |
| Commercial Customers | \$ 621,801 | \$ 613,391 | (\$ 8,410) |
| Institutional (Prisons) | \$1,105,119 | \$1,115,095 | \$ 9,976 |
| Capital Recovery | \$ 853,652 | \$ 161,898 | (\$ 691,754) |
| Interest Income | \$ 32,033 | \$ 23,152 | (\$ 8,881) |
| Other Revenues | <u>\$ 207,668</u> | <u>\$ 230,706</u> | <u>\$ 23,038</u> |
| Total Revenues | <u>\$5,572,671</u> | <u>\$4,954,360</u> | <u>(\$ 618,311)</u> |

Revenue for services increased by \$59,286. Revenues from residential and commercial customers exceed 2013 budget projections by 1%, while revenues from the Federal Correctional Facility and the Department of Corrections were slightly down from budget projections.

EXPENSES

Condensed Statement of Expenses

| | <u>2012</u> | <u>2013</u> | <u>Change Gain/(Loss)</u> |
|-------------------------|--------------------|--------------------|-------------------------------|
| Waste Transmission | \$ 816,434 | \$ 853,506 | \$ 37,072 |
| Treatment Plant | \$1,442,305 | \$1,546,787 | \$ 104,482 |
| District Administration | <u>\$2,884,903</u> | <u>\$2,530,209</u> | (\$ 354,694) |
| Total Expenses | <u>\$5,143,642</u> | <u>\$4,930,502</u> | (\$ 213,140) |

CAPITAL ASSETS

As of December 31, 2013, the District had capital assets of \$17,444,094. The District received \$100,608 in System Development Fees during Budget Year 2013. In addition to the assets listed, the District has many miles of sanitary sewer mains, which while being fully depreciated are still operating and providing an economic benefit to the District.

Condensed Statement of Net Position

| | <u>2012</u> | <u>2013</u> | <u>Change Gain/(Loss)</u> |
|----------------------------|---------------------|---------------------|-------------------------------|
| Cash and Other Assets | \$ 7,250,933 | \$ 7,631,626 | \$ 380,693 |
| Capital Assets | <u>\$18,316,050</u> | <u>\$17,444,094</u> | (\$ 871,956) |
| Total Assets | \$25,566,983 | \$25,075,720 | (\$ 491,263) |
| Outstanding Long Term Debt | \$4,132,101 | \$3,645,686 | (\$ 486,415) |
| Current Liabilities | <u>\$1,169,765</u> | <u>\$1,141,059</u> | (\$ 28,706) |
| Total Liabilities | \$5,301,866 | \$4,786,745 | (\$ 515,121) |

Net Position

| | | | |
|--------------------|---------------------|---------------------|--------------|
| Net Investment in | | | |
| Capital Assets | \$13,708,324 | \$13,310,892 | (\$ 397,432) |
| Restricted | \$ 167,000 | \$ 147,000 | (\$ 20,000) |
| Unrestricted | <u>\$ 6,389,793</u> | <u>\$ 6,831,083</u> | \$ 441,290 |
| Total Net Position | <u>\$20,265,117</u> | <u>\$20,288,975</u> | \$ 23,858 |

LONG-TERM DEBT

As of December 31, 2013, the District had \$4,133,202 in outstanding debt principal. This amount represents a reduction in the amount of \$474,524 as the result of payments during 2013. Of this outstanding debt principal amount, \$1,041,152 is for debt incurred to provide sanitary sewer service, to (2) Local Improvement Districts (LID). Those “LIDS” are responsible for funding the semi-annual debt retirement payments. Monthly fees are collected from accounts within these areas in addition to the standard monthly fee the Fremont Sanitation District charges all of its customers. These are 40 year notes with varying ending dates. The remaining amount of debt is for work performed at the Treatment Plant and construction of the District’s Service Center. This debt was a 20 year bond with an end date of August 2019. The District has made certain covenants related to these bonds which are discussed in Note 6 on pages 11-12 of these financial statements.

Condensed Schedule of Revenues-Expenses Budget and Actual – Budgetary Basis

| | <u>Budget</u> Original 2013 | <u>Actual</u> 2013 |
|----------|-----------------------------------|-----------------------|
| Revenues | \$5,176,566 | \$4,954,489 |
| Expenses | \$5,125,066 | \$4,533,736 |

ECONOMIC FACTORS AND NEXT YEARS BUDGET AND RATES

The District’s Board of Directors adopted the 2014 Budget on December 17, 2013. The adopted budget contained a 2% rate increase for 2014.

The slow economy has significantly reduced housing and business starts during the previous three years and this trend is expected to continue throughout 2014. In such, Residential and Commercial System Development Fees have been modestly estimated at \$20,000 and \$20,000 respectively for the 2014 Budget.

Five Year Projection

During 2012, the Colorado Department of Public Health and Environment (CDPH&E) enacted Regulation #85 limits on Nitrogen & Phosphorus discharge from wastewater treatment plants. The District has received an \$80,000 Nutrient Planning Grant from CDPHE to undertake a comprehensive study of the Plant's current treatment process and to determine potential treatment options to comply with Regulation #85. The District's current Wastewater Discharge Permit will expire on March 31, 2014, and it is anticipated that the new limits and a compliance schedule will be included in the subsequent permit.

The presence of Hydrogen Sulfide gas in the District's collection system is an ongoing issue that has resulted in deterioration of piping within the collection system, specifically in the interceptor piping. Low levels of hydrogen sulfide gas in the collection system can result in the production of odors that may be detected by residents living near major sewer mains. At higher levels hydrogen sulfide gas within the collection system can lead to the generation of sulfuric acid which is highly corrosive to concrete mains and manholes. In 2009, the District rehabilitated a section of concrete interceptor sewer main that was damaged by the presence of sulfuric acid and an additional section of concrete interceptor sewer main damaged by sulfuric acid was repaired in January 2012. The District's 2014 Budget includes \$475,000 to start a comprehensive

rehabilitation project to reline the District's entire interceptor. It is anticipated that this rehabilitation project will extend over several budget years.

While not specifically within the next five years, the District nonetheless will need to begin financial planning for potential wastewater treatment plant expansions, that would be required if flow or organic loading reach 80% of design capacity. Currently, the treatment plant operates at approximately 56% of flow design capacity (based on average daily flows) and approximately 45% of organic load design capacity (based on average daily loading of BOD). It was originally projected that 80% of design capacity for flow would be reached in 2018, but given the current economic slow-down and its affect on new construction, it is reasonable to expect this anticipated date to be later than originally anticipated.

Anyone having questions or comments regarding anything in this Audit Report should address them to the District's Board of Directors, at 107 Berry Parkway, Canon City, CO 81212.

Comments can be made by phone at (719)269-9050, or by email at info@fsd.co.

“PRESERVING AND PROTECTING THE AREA HEALTH AND ENVIRONMENT WHILE
MEETING THE DEMANDS OF A GROWING COMMUNITY”

BASIC FINANCIAL STATEMENTS

FREMONT SANITATION DISTRICT

STATEMENTS OF NET POSITION

December 31, 2013

| | <u>BUSINESS-TYPE ACTIVITIES</u> | |
|---|---------------------------------|----------------------|
| | <u>2013</u> | <u>2012</u> |
| ASSETS | | |
| Current Assets | | |
| Cash and Cash Equivalents | \$ 2,190,478 | \$ 2,049,374 |
| Investments | 123,528 | 108,923 |
| Restricted Cash and Cash Equivalents | 1,974,354 | 1,805,159 |
| Restricted Investments | 2,621,764 | 2,621,764 |
| Accounts Receivable | 624,774 | 610,612 |
| Grants Receivable | 3,077 | - |
| Notes Receivable, Current Portion | 535 | 624 |
| Inventory | 84,339 | 44,944 |
| Total Current Assets | 7,622,849 | 7,241,400 |
| Noncurrent Assets | | |
| Notes Receivable, Long-term | 2,351 | 3,107 |
| Loan Savings Receivable | 6,426 | 6,426 |
| Total Noncurrent Assets | 8,777 | 9,533 |
| Capital Assets | | |
| Capital Assets, Not Being Depreciated | 1,130,333 | 1,053,410 |
| Capital Assets, Net of Accumulated Depreciation | 16,313,761 | 17,262,640 |
| Total Capital Assets | 17,444,094 | 18,316,050 |
| TOTAL ASSETS | 25,075,720 | 25,566,983 |
| LIABILITIES | | |
| Current Liabilities | | |
| Accounts Payable | 107,818 | 151,852 |
| Accrued Salaries, Wages and Related Liabilities | 53,674 | 40,610 |
| Deferred Revenue - Service Charges | 322,208 | 315,120 |
| Accrued Interest Payable | 68,737 | 77,877 |
| Loans and Bonds Payable, Current Portion | 487,516 | 475,625 |
| Compensated Absences Payable - Current Portion | 101,106 | 108,681 |
| Total Current Liabilities | 1,141,059 | 1,169,765 |
| Noncurrent Liabilities | | |
| Loans and Bonds Payable, Net of Bond Discount | 3,645,686 | 4,132,101 |
| TOTAL LIABILITIES | 4,786,745 | 5,301,866 |
| NET POSITION | | |
| Net Investment in Capital Assets | 13,310,892 | 13,708,324 |
| Restricted for Emergency Reserve | 147,000 | 167,000 |
| Unrestricted | 6,831,083 | 6,389,793 |
| TOTAL NET POSITION | \$ 20,288,975 | \$ 20,265,117 |

The accompanying notes are an integral part of the financial statements.

FREMONT SANITATION DISTRICT

STATEMENTS OF REVENUES, EXPENSES
AND CHANGES IN FUND NET POSITION
Year Ended December 31, 2013

| | <u>BUSINESS-TYPE ACTIVITIES</u> | |
|---|---------------------------------|----------------------|
| | <u>2013</u> | <u>2012</u> |
| OPERATING REVENUES | | |
| Charges for Services | \$ 4,701,541 | \$ 4,653,770 |
| Miscellaneous | 60,810 | 17,403 |
| | <u>4,762,351</u> | <u>4,671,173</u> |
| TOTAL OPERATING REVENUES | | |
| OPERATING EXPENSES | | |
| Waste Collection | 383,347 | 543,205 |
| Waste Transmission | 470,159 | 397,506 |
| Wastewater Treatment, Pretreatment and Laboratory | 1,238,773 | 1,140,040 |
| Solids Processing | 202,729 | 188,332 |
| Engineering | 407,199 | 429,448 |
| Administration | | |
| Buildings and Grounds | | |
| Plant | 18,520 | 21,803 |
| Service Center | 86,764 | 92,131 |
| Finance | 366,968 | 390,278 |
| Information Technology | 206,021 | 201,740 |
| Management and General | 193,362 | 193,398 |
| Depreciation | 1,161,278 | 1,322,439 |
| | <u>4,735,120</u> | <u>4,920,320</u> |
| TOTAL OPERATING EXPENSES | | |
| OPERATING INCOME (LOSS) | <u>27,231</u> | <u>(249,147)</u> |
| NON-OPERATING REVENUES (EXPENSES) | | |
| Investment Income | 23,152 | 32,033 |
| Interest Expense | (195,383) | (218,900) |
| Gain on Disposal | 6,960 | 15,584 |
| | <u>(165,271)</u> | <u>(171,283)</u> |
| TOTAL NON-OPERATING REVENUES (EXPENSES) | | |
| INCOME BEFORE CAPITAL CONTRIBUTIONS | (138,040) | (420,430) |
| CAPITAL CONTRIBUTIONS | | |
| Capital Grants | 61,290 | 1,119 |
| System Development Fees | 100,608 | 852,762 |
| | <u>161,898</u> | <u>853,881</u> |
| TOTAL CAPITAL CONTRIBUTIONS | | |
| CHANGE IN NET POSITION | 23,858 | 433,451 |
| NET POSITION, Beginning | <u>20,265,117</u> | <u>19,831,666</u> |
| NET POSITION, Ending | <u>\$ 20,288,975</u> | <u>\$ 20,265,117</u> |

The accompanying notes are an integral part of the financial statements.

FREMONT SANITATION DISTRICT

STATEMENTS OF CASH FLOWS

Increase (Decrease) in Cash and Cash Equivalents
Year Ended December 31, 2013

| | <u>BUSINESS-TYPE ACTIVITIES</u> | |
|---|---------------------------------|---------------------|
| | <u>2013</u> | <u>2012</u> |
| CASH FLOWS FROM OPERATING ACTIVITIES | | |
| Cash Received from Customers | \$ 4,694,467 | \$ 4,615,897 |
| Miscellaneous Receipts | 60,810 | 17,403 |
| Cash Payments to Employees | (2,315,298) | (2,244,166) |
| Cash Payments to Suppliers | (1,336,484) | (1,247,818) |
| | <u>1,103,495</u> | <u>1,141,316</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | |
| Cash Received from Notes Receivable | 845 | 2,449 |
| Acquisition of Capital Assets | (291,788) | (394,829) |
| Cash Received from Disposal of Capital Assets | 6,960 | 27,944 |
| Principal Paid | (475,189) | (458,679) |
| Interest and Fiscal Charges Paid | (204,469) | (216,491) |
| Cash Received from Capital Grants | 61,290 | 1,119 |
| System Development Fees Received | 100,608 | 852,762 |
| | <u>(801,743)</u> | <u>(185,725)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | |
| Net Investment Activity | (14,605) | (1,441,511) |
| Interest Received | 23,152 | 32,033 |
| | <u>8,547</u> | <u>(1,409,478)</u> |
| Increase (Decrease) in Cash and Cash Equivalents | 310,299 | (453,887) |
| CASH AND CASH EQUIVALENTS, Beginning | <u>3,854,533</u> | <u>4,308,420</u> |
| CASH AND CASH EQUIVALENTS, Ending | <u>\$ 4,164,832</u> | <u>\$ 3,854,533</u> |
| SUMMARY OF CASH AND CASH EQUIVALENTS | | |
| Cash and Cash Equivalents | \$ 2,190,478 | \$ 2,049,374 |
| Restricted Cash and Cash Equivalents | <u>1,974,354</u> | <u>1,805,159</u> |
| Total Cash and Cash Equivalents | <u>\$ 4,164,832</u> | <u>\$ 3,854,533</u> |
| RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES | | |
| Operating Income (Loss) | \$ 27,231 | \$ (249,147) |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities | | |
| Depreciation | 1,161,278 | 1,322,439 |
| Changes in Assets and Liabilities | | |
| Accounts Receivable | (14,162) | (45,082) |
| Inventory | (39,395) | 30,656 |
| Accounts Payable | (44,034) | 68,825 |
| Accrued Salaries and Benefits | 13,064 | 6,893 |
| Deferred Revenues - Customer Service Charges | 7,088 | 7,209 |
| Compensated Absences Payable | (7,575) | (477) |
| Net Cash Provided by Operating Activities | <u>\$ 1,103,495</u> | <u>\$ 1,141,316</u> |

The accompanying notes are an integral part of the financial statements.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Fremont Sanitation District (the "District"), a quasi-municipal corporation, is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in Fremont County, Colorado. The District was established to provide sewer services to the District residents. The District is governed by an elected seven member Board of Directors.

The accounting policies of the District conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. For the year ended December 31, 2013, the District adopted GASB statement No. 65 *Items Previously Reported as Assets and Liabilities*. Adoption of this pronouncement changed the reporting for debt issuance costs resulting in a restatement that decreased the District's assets and net position by \$51,640 at January 1, 2012. Following is a summary of the more significant policies.

Reporting Entity

The definition of the reporting entity is based primarily on financial accountability. The District is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if District officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. The District may also be financially accountable for organizations that are fiscally dependent upon it. Based on the application of the criteria, the District does not include additional organizations in its reporting entity.

Fund Accounting

The District uses a fund to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions and activities.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The District uses a proprietary fund-type, an enterprise fund, to account for its activities of providing sewer collection, transmission and treatment services to District residents. The enterprise fund uses the economic resources measurement focus and the accrual basis of accounting for reporting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(Continued)

The activities of the fund are accounted for with a separate set of self-balancing accounts that comprise the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues and expenses. The fund distinguishes operating revenues and expenses from non-operating revenues and expenses, and capital contributions. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses or capital contributions.

When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

Assets, Liabilities and Net Position

Cash Equivalents and Investments - Cash equivalents include cash deposits and highly liquid investments with original maturities of three months or less when purchased. Certificate of deposits with original maturities greater than three months when purchased are reported as investments. Investments are reported at fair value.

Receivables - All receivables are reported at their gross value. An allowance for uncollectible accounts is not reported because the uncollectible amounts were determined to be immaterial by management.

Inventory - Inventory is valued at cost using the first-in, first-out method. The cost of inventory is recorded as expense when consumed rather than when purchased.

Capital Assets - Capital assets, which include land, rights of way, water rights, sewer transmission system, treatment plant, buildings and equipment are reported in the financial statements net of accumulated depreciation. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. All infrastructure assets owned by the District, which include sewer collection and transmission systems, have been capitalized.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives.

| | |
|--|---------------|
| Buildings, Transmission System and Treatment Plant | 20 - 50 years |
| Improvements | 10 - 25 years |
| Equipment | 3 - 30 years |

Deferred Revenue – Service Charges – Deferred revenues arise when resources are received by the District before it has a legal claim to them. Certain District billing cycles include billings for services to be provided in January, February and March of the following year are reported as deferred revenue in the financial statements.

Compensated Absences - Employees of the District are allowed to accumulate unused vacation time and sick leave. Employees will be paid for all accrued vacation time upon separation of employment subject to restrictions set forth in the District’s policy manual. Employees in good standing after 10 years of service will be paid for unused sick leave up to a maximum of 360 hours at 50% of the current pay rate. These compensated absences are recognized as current salary costs when earned. Management has determined that the accrued compensated absences balances are due within one year. A current liability is reported in the financial statements for the accrued compensated absences.

Long-Term Obligations – Long-term debt and other long-term obligations are reported at face value, net of unamortized debt premiums and discounts, as liabilities in the financial statements. Debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method.

Net Position – Net position results from the accumulation of net earnings from operating income, non-operating revenues and expenses, and capital contributions and are classified in the financial statements as follows:

- Net Investment in Capital Assets – The net investment in capital assets consists of capital assets, net of accumulated depreciation reduced by the long-term debt issued to acquire, construct, or improve the related capital assets. The long-term debt attributable to the unspent long-term debt proceeds at the end of the year is excluded from the calculation. Instead it is included in the same net position component as the unspent proceeds.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position (Continued)

- Restricted – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Unrestricted – This classification includes the residual net position that does not meet the classification of “net investment in capital assets” or “restricted.”

Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Subsequent Events

The District has evaluated events subsequent to the year ended December 31, 2013 through April 11, 2014, the date these financial statements were issued, and has incorporated any required recognition into these financial statements.

Concentration of Customer Risk

The District receives approximately 24% of its sewer service revenues from two customers, Colorado Department of Corrections and Federal Correction Center. The loss of this revenue, if it were to occur could significantly affect the District’s operations. District management does not expect the relationship with the two customers to change in the near future.

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- In October, management submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

- The operating budget includes proposed expenditures and the means of financing them.
- Prior to December 31, the budget is legally enacted through passage of a resolution.
- Management is authorized to transfer budgeted amounts between departments within the fund. However, any revisions that alter the total expenditures of the fund must be approved by the Board of Directors.
- The budget is legally adopted by the District. The budget is adopted on a non-GAAP budgetary basis. Capital outlay and long-term debt principal payments are budgeted as expenditures, and depreciation, and amortization of debt issue costs are not budgeted. Deferred revenues are reported as revenue for budgetary presentation.
- All appropriations lapse at year end. Colorado governments may not exceed budgeted appropriations at the fund level.

NOTE 3: CASH AND INVESTMENTS

A summary of cash and investments at December 31, 2013, follows:

| | <u>2013</u> | <u>2012</u> |
|---------------|----------------------------|----------------------------|
| Petty Cash | \$ 550 | \$ 800 |
| Cash Deposits | <u>6,909,574</u> | <u>6,584,420</u> |
| Total | <u>\$ 6,910,124</u> | <u>\$ 6,585,220</u> |

Cash and Investments are reported in the financial statements as follows:

| | <u>2013</u> | <u>2012</u> |
|--------------------------------------|----------------------------|----------------------------|
| Cash and Cash Equivalents | \$ 2,190,478 | \$ 2,049,374 |
| Investments | 123,528 | 108,923 |
| Restricted Cash and Cash Equivalents | 1,974,354 | 1,805,159 |
| Restricted Investments | <u>2,621,764</u> | <u>2,621,764</u> |
| Total | <u>\$ 6,910,124</u> | <u>\$ 6,585,220</u> |

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 3: CASH AND INVESTMENTS (Continued)

Deposits

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of Federal Deposit Insurance Corporation (FDIC) levels must be collateralized by eligible collateral as determined by the PDPA. The FDIC insures depositors up to \$250,000 for each financial institution. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2013 and 2012, the District had deposits totaling \$6,944,350 and \$6,595,789, respectively, which \$5,406,070 and \$4,268,416, respectively, were collateralized with securities held by the financial institutions' agents but not in their name.

Investments

The District is required to comply with State statutes which specify investment instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest which include the following. State statute does not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

Interest Rate Risk - State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years. District management limits the weighted average of maturity of its portfolios to no more than three years.

Restricted Cash and Investments

Restricted cash and investments consist of amounts for operating and maintenance reserves, and debt service reserves as required by the District's loans and revenue bonds.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS
December 31, 2013

NOTE 4: NOTES RECEIVABLE

Prior to 2008, the District expanded its service lines in Florence, Colorado. In order for homeowners to connect onto the service line an assessment of \$2,098 per connection was made. The assessment charges are in the nature of notes receivable, which are collateralized and attached to the respective properties. The notes are for a period of 30 years, at 5% simple interest, and payable monthly, maturing in April 2024. Notes receivable balances at December 31, 2013 and 2012 totaled \$2,886 and \$3,731, respectively, with the respective current portion due of \$535 and \$624.

NOTE 5: CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2013, is summarized below:

| | Balances 12/31/2012 | Additions | Deletions | Balances 12/31/2013 |
|--|-----------------------------|----------------------------|------------------------|-----------------------------|
| Capital Assets, not being depreciated | | | | |
| Land, Rights of Way and Water Rights | \$ 1,050,944 | \$ - | \$ - | \$ 1,050,944 |
| Construction in Progress | 2,466 | 79,389 | 2,466 | 79,389 |
| Total Capital Assets, not being depreciated | <u>1,053,410</u> | <u>79,389</u> | <u>2,466</u> | <u>1,130,333</u> |
| Capital Assets, being depreciated | | | | |
| Transmission System | 23,547,606 | 160,935 | - | 23,708,541 |
| Treatment Plant | 13,569,395 | - | - | 13,569,395 |
| Buildings and Improvements | 5,414,545 | 24,074 | - | 5,438,619 |
| Transportation Equipment | 370,972 | 21,650 | - | 392,622 |
| Equipment | 1,615,550 | 5,740 | 9,541 | 1,611,749 |
| Total Capital Assets, being depreciated | <u>44,518,068</u> | <u>212,399</u> | <u>9,541</u> | <u>44,720,926</u> |
| Less accumulated depreciation | | | | |
| Transmission System | (10,907,356) | (580,709) | - | (11,488,065) |
| Treatment Plant | (11,355,634) | (22,323) | - | (11,377,957) |
| Buildings and Improvements | (3,593,036) | (440,056) | - | (4,033,092) |
| Transportation Equipment | (354,262) | (15,663) | - | (369,925) |
| Equipment | (1,045,140) | (102,527) | (9,541) | (1,138,126) |
| Total accumulated depreciation | <u>(27,255,428)</u> | <u>(1,161,278)</u> | <u>(9,541)</u> | <u>(28,407,165)</u> |
| Total Capital Assets, being depreciated, net | <u>17,262,640</u> | <u>(948,879)</u> | <u>-</u> | <u>16,313,761</u> |
| Total Capital Assets, net | <u>\$ 18,316,050</u> | <u>\$ (869,490)</u> | <u>\$ 2,466</u> | <u>\$ 17,444,094</u> |

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS
December 31, 2013

NOTE 5: CAPITAL ASSETS (Continued)

| | Balances 12/31/2011 | Additions | Deletions | Balances 12/31/2012 |
|--|-----------------------------|----------------------------|-------------------------|-----------------------------|
| Capital Assets, not being depreciated | | | | |
| Land, Rights of Way and Water Rights | \$ 1,050,944 | \$ - | \$ - | \$ 1,050,944 |
| Construction in Progress | 37,209 | 2,466 | 37,209 | 2,466 |
| Total Capital Assets, not being depreciated | <u>1,088,153</u> | <u>2,466</u> | <u>37,209</u> | <u>1,053,410</u> |
| Capital Assets, being depreciated | | | | |
| Transmission System | 23,301,899 | 246,092 | 385 | 23,547,606 |
| Treatment Plant | 13,569,395 | - | - | 13,569,395 |
| Buildings and Improvements | 5,403,609 | 11,760 | 824 | 5,414,545 |
| Transportation Equipment | 370,972 | - | - | 370,972 |
| Equipment | 1,597,119 | 172,104 | 153,673 | 1,615,550 |
| Total Capital Assets, being depreciated | <u>44,242,994</u> | <u>429,956</u> | <u>154,882</u> | <u>44,518,068</u> |
| Less accumulated depreciation | | | | |
| Transmission System | (10,347,931) | (559,425) | - | (10,907,356) |
| Treatment Plant | (11,328,741) | (26,893) | - | (11,355,634) |
| Buildings and Improvements | (2,964,779) | (629,081) | (824) | (3,593,036) |
| Transportation Equipment | (328,391) | (25,871) | - | (354,262) |
| Equipment | (1,105,285) | (81,169) | (141,314) | (1,045,140) |
| Total accumulated depreciation | <u>(26,075,127)</u> | <u>(1,322,439)</u> | <u>(142,138)</u> | <u>(27,255,428)</u> |
| Total Capital Assets, being depreciated, net | <u>18,167,867</u> | <u>(892,483)</u> | <u>12,744</u> | <u>17,262,640</u> |
| Total Capital Assets, net | <u>\$ 19,256,020</u> | <u>\$ (890,017)</u> | <u>\$ 49,953</u> | <u>\$ 18,316,050</u> |

NOTE 6: LONG-TERM DEBT

Following is a summary of long-term debt transactions for the year ended December 31, 2013:

| | Balance 12/31/2012 | Additions | Deletions | Balance 12/31/2013 | Due Within One Year |
|------------------------------|----------------------------|--------------------------|--------------------------|----------------------------|--------------------------|
| 1999 CWRPDA Loan | \$ 3,553,451 | \$ - | \$ 456,259 | \$ 3,097,192 | \$ 466,995 |
| Revenue Bonds, Series 1999A | 603,433 | - | 11,810 | 591,623 | 12,733 |
| Revenue Bonds, Series 2003A | 456,649 | - | 7,120 | 449,529 | 7,788 |
| Bond Discount | (5,807) | - | (665) | (5,142) | - |
| | <u>4,607,726</u> | <u>-</u> | <u>474,524</u> | <u>4,133,202</u> | <u>487,516</u> |
| Compensated Absences Payable | <u>108,681</u> | <u>107,794</u> | <u>115,369</u> | <u>101,106</u> | <u>101,106</u> |
| Total | <u>\$ 4,716,407</u> | <u>\$ 107,794</u> | <u>\$ 589,893</u> | <u>\$ 4,234,308</u> | <u>\$ 588,622</u> |

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS
December 31, 2013

NOTE 6: LONG-TERM DEBT (Continued)

| | Balance 12/31/2011 | Additions | Deletions | Balance 12/31/2012 | Due Within One Year |
|------------------------------|-----------------------|-------------------|-------------------|-----------------------|------------------------|
| 1999 CWRPDA Loan | \$ 3,993,607 | \$ - | \$ 440,156 | \$ 3,553,451 | \$ 456,259 |
| Revenue Bonds, Series 1999A | 615,082 | - | 11,649 | 603,433 | 12,179 |
| Revenue Bonds, Series 2003A | 463,523 | - | 6,874 | 456,649 | 7,187 |
| Bond Discount | (6,473) | - | (666) | (5,807) | - |
| | <u>5,065,739</u> | <u>-</u> | <u>458,013</u> | <u>4,607,726</u> | <u>475,625</u> |
| Compensated Absences Payable | 109,158 | 113,630 | 114,107 | 108,681 | 108,681 |
| Total | <u>\$ 5,174,897</u> | <u>\$ 113,630</u> | <u>\$ 572,120</u> | <u>\$4,716,407</u> | <u>\$ 584,306</u> |

1999 Loan from the Colorado Water Resources and Power Development Authority obtained to finance a portion of the cost of the wastewater treatment facility. Principal and interest payments are due semi-annually on February 1 and August 1, through August 1, 2019. Interest accrues at 4.2% per annum.

1999A Wastewater Enterprise Revenue Bonds were issued to finance the construction of sanitary sewer improvements in the Fremont County Sanitary Sewer Line Extension LID No. 1997-1. Principal and interest payments are due semi-annually on May 19 and November 19, through May 19, 2039. Interest accrues at 4.5% per annum.

2003A Wastewater Enterprise Revenue Bonds were issued to finance the construction of sanitary sewer improvements in the Fremont County Four Mile Area Sewer Line Extension LID No. 2001-1. Principal and interest payments are due semi-annually on May 19 and November 19, through May 19, 2043. Interest accrues at 4.5% per annum.

Pledged Revenues - These loans and revenue bonds are payable solely from revenues of the District's sewer system after deducting operating and maintenance costs, excluding depreciation. During the year ended December 31, 2013 and 2012, net revenues of \$1,381,272 and \$1,974,790, respectively, were available to pay the respective annual debt service of \$679,658 and \$675,170.

Restricted Covenants - The CWRPDA loan covenants require the District to maintain a cash reserve equal to three months of operating and maintenance expenses, excluding depreciation of the system, not to exceed \$1,250,000.

The Wastewater Enterprise Revenue Bonds covenants require the District to maintain cash reserves for the related current and future debt service.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS
December 31, 2013

NOTE 6: LONG-TERM DEBT (Continued)

Annual debt service requirements for the outstanding loans and revenue bonds at December 21, 2013 are as follows:

| <u>Year Ended December 31</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------------------------|---------------------|---------------------|---------------------|
| 2014 | \$ 487,516 | \$ 184,516 | \$ 672,032 |
| 2015 | 504,414 | 171,045 | 675,459 |
| 2016 | 521,333 | 155,765 | 677,098 |
| 2017 | 538,443 | 139,928 | 678,371 |
| 2018 | 571,702 | 107,345 | 679,047 |
| 2019-2023 | 723,594 | 220,045 | 943,639 |
| 2024-2028 | 173,026 | 161,244 | 334,270 |
| 2029-2033 | 216,145 | 118,125 | 334,270 |
| 2034-2038 | 270,009 | 122,329 | 392,338 |
| 2039-2043 | 132,162 | 13,694 | 145,856 |
| | <u>\$ 4,138,344</u> | <u>\$ 1,394,036</u> | <u>\$ 5,532,380</u> |

NOTE 7: RETIREMENT COMMITMENTS

Multiple-Employer Defined Benefit Pension Plan

Plan Description The District contributes to the Local Government Division Trust Fund (LGDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The LGDTF provides retirement and disability, post-retirement annual increases, and death benefits for members or their beneficiaries. All employees of the District are members of the LGDTF. Title 24, Article 51 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the State Legislature. PERA issues a publicly available annual financial report that includes financial statements and required supplementary information for the LGDTF. That report may be obtained online at www.copera.org or by writing to Colorado PERA, 1300 Logan Street, Denver, Colorado 80203 or by calling PERA at 303-832-9550 or 1-800-759-PERA.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 7: RETIREMENT COMMITMENTS (Continued)

Multiple-Employer Defined Benefit Pension Plan (Continued)

Funding Policy The District is required to contribute member and employer contributions to PERA at a rate set by statute. The contribution requirements of plan members and the District are established under Title 24, Article 51 of the CRS, as amended. The contribution rate for members is 8.0% and for the District is 10% of covered salary plus an amortization equalization disbursement and supplemental amortization equalization disbursement equal to 3.7% for the years 2013, 2012 and 2011. A portion of the District's contribution (1.02% of covered salary) is allocated to the Health Care Trust Fund (See Note 8). For the years ending December 31, 2013, 2012 and 2011, the District's employer contributions for the LGDTF were \$220,461, \$215,093 and \$215,102, respectively, equal to their required contributions for each year.

Voluntary Tax-Deferred Retirement Plan

Plan Description Employees of the District who are members of the LGDTF may voluntarily contribute to the Voluntary Investment Program (401(k) Plan), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Plan participation is voluntary, and contributions are separate from others made to PERA. Title 24, Article 51, Part 14, of the CRS, as amended, assigns the authority to establish the 401(k) Plan provisions to the state legislature.

Funding Policy The 401(k) Plan is funded by voluntary contributions of up to a maximum limit set by the IRS. The contribution requirements for the District are established under Title 24, Article 51, Section 1402, of the CRS, as amended. For the years ended December 31, 2013, 2012 and 2011, the 401(k) Plan member contributions from the District were \$70,242, \$55,070 and \$62,423, respectively.

NOTE 8: POSTEMPLOYMENT HEALTHCARE BENEFITS

Plan Description The District contributes to the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer postemployment healthcare plan administered by PERA. The HCTF provides a health care premium subsidy to PERA participating benefit recipients and their eligible beneficiaries. Title 24, Article 51, Part 12 of the CRS, as amended, assigns the authority to establish the HCTF benefit provisions to the State Legislature. PERA issues a publicly annual financial report that includes financial statements and required supplementary information for the HCTF. That report may be obtained online at www.copera.org or by writing to Colorado PERA, 1300 Logan Street, Denver, Colorado 80203 or by calling PERA at 303-832-9550 or 1-800-759-PERA.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 8: POSTEMPLOYMENT HEALTHCARE BENEFITS (Continued)

Funding Policy The District is required to contribute at a rate of 1.02% of covered salary for all PERA members as set by statute. No member contributions are required. The contribution requirements for the District are established under Title 24, Article 51, Part 4 of the CRS, as amended. The apportionment of the contributions to the HCTF is established under Title 24, Article 51, Section 208 of the Colorado Revised Statutes, as amended. For the years ending December 31, 2013, 2012 and 2011 the District's contributions to the HCTF were \$16,260, \$15,848 and \$16,015, respectively, equal to their required contributions for each year.

NOTE 9: RISK MANAGEMENT

Public Entity Risk Pool

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets. The District plans to provide for or restore the economic damages of those losses through risk transfer. The District participates in the Special District Association Insurance Pool (the "Pool").

The purposes of the Pool are to provide members defined liability, property, and workers compensation coverages and to assist members in preventing and reducing losses and injuries to property and to persons or property which might result in claims being made against members of the Pool, their employees and officers.

It is the intent of the members of the Pool to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of the Pool against stated liability of loss, to the limit of the financial resources of the Pool. It is also the intent of the members to have the Pool provide continuing stability and availability of needed coverages at reasonable costs.

All income and assets of the Pool shall be at all times dedicated to the exclusive benefit of its members. The Pool is a separate legal entity and the District does not approve budgets nor does it have the ability to significantly affect the operations of the Pool.

FREMONT SANITATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

December 31, 2013

NOTE 10: COMMITMENTS AND CONTINGENCIES

Tabor Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR), which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The Amendment is complex and subject to judicial interpretation.

Enterprises, defined as government-owned business authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District has made certain interpretations of the Amendment's language in order to determine compliance. The District's management believes a significant portion of its operations qualifies for the "enterprise" exclusion allowed by the Amendment. The District believes it is in compliance with the requirements of the Amendment.

The District has established an emergency reserve, representing 3% of fiscal year spending, as required by the Amendment. At December 31, 2013 and 2012, the emergency reserve of \$147,000 and \$167,000, respectively, was reported as a restriction of net position in the statement of net position.

SUPPLEMENTARY INFORMATION

FREMONT SANITATION DISTRICT

BUDGETARY COMPARISON SCHEDULE - (Non-GAAP BASIS)
WITH RECONCILIATION TO GAAP BASIS
 Year Ended December 31, 2013

| | 2013 | | VARIANCE Positive (Negative) | 2012 |
|---------------------------------------|---------------------------------|------------------|------------------------------------|------------------|
| | ORIGINAL AND FINAL BUDGET | ACTUAL | | ACTUAL |
| REVENUES | | | | |
| Operating | | | | |
| Sewer Service Charges | \$ 4,688,859 | \$ 4,708,629 | \$ 19,770 | \$ 4,660,979 |
| Miscellaneous | 2,975 | 60,810 | 57,835 | 17,403 |
| Non-Operating | | | | |
| Capital Grants | - | 61,290 | 61,290 | 1,119 |
| Investment Income | 21,183 | 23,152 | 1,969 | 32,033 |
| System Development Fees | 35,000 | 100,608 | 65,608 | 852,762 |
| Carryover and Transfers from Reserves | 428,549 | - | (428,549) | - |
| TOTAL REVENUES | 5,176,566 | 4,954,489 | (222,077) | 5,564,296 |
| EXPENDITURES | | | | |
| Plant Operations | | | | |
| Construction | | | | |
| Personnel Services | 316,622 | 298,286 | 18,336 | 298,868 |
| Operating Expenses | 87,241 | 85,061 | 2,180 | 89,249 |
| Capital Outlay | 231,493 | 85,129 | 146,364 | 190,890 |
| Total Construction | 635,356 | 468,476 | 166,880 | 579,007 |
| Transmission | | | | |
| Personnel Services | 354,743 | 369,201 | (14,458) | 311,135 |
| Operating Expenses | 96,986 | 100,958 | (3,972) | 60,779 |
| Capital Outlay | - | 158,469 | (158,469) | 236,557 |
| Total Transmission | 451,729 | 628,628 | (176,899) | 608,471 |
| Treatment Plant | | | | |
| Personnel Services | 560,791 | 547,001 | 13,790 | 539,683 |
| Operating Expenses | 677,386 | 502,492 | 174,894 | 410,864 |
| Capital Outlay | 25,000 | 21,650 | 3,350 | 26,799 |
| Total Treatment Plant | 1,263,177 | 1,071,143 | 192,034 | 977,346 |
| Solids Processing | | | | |
| Operating Expenses | 228,050 | 202,729 | 25,321 | 172,413 |
| Capital Outlay | - | - | - | 15,919 |
| Total Solids Processing | 228,050 | 202,729 | 25,321 | 188,332 |
| Laboratory | | | | |
| Personnel Services | 62,228 | 63,678 | (1,450) | 49,359 |
| Operating Expenses | 36,638 | 31,244 | 5,394 | 25,733 |
| Total Laboratory | 98,866 | 94,922 | 3,944 | 75,092 |
| Pretreatment | | | | |
| Personnel Services | 73,262 | 74,201 | (939) | 71,108 |
| Operating Expenses | 28,113 | 20,157 | 7,956 | 16,494 |
| Total Pretreatment | \$ 101,375 | \$ 94,358 | \$ 7,017 | \$ 87,602 |

(Continued)

See the accompanying Independent Auditors' Report.

FREMONT SANITATION DISTRICT

BUDGETARY COMPARISON SCHEDULE - (Non-GAAP BASIS)
WITH RECONCILIATION TO GAAP BASIS
 Year Ended December 31, 2013

| | 2013 | | VARIANCE Positive (Negative) | 2012 |
|---|---------------------------------|------------------|------------------------------------|------------------|
| | ORIGINAL AND FINAL BUDGET | ACTUAL | | ACTUAL |
| EXPENDITURES (Continued) | | | | |
| Plant Operations (Continued) | | | | |
| Engineering | | | | |
| Personnel Services | \$ 419,155 | \$ 389,656 | \$ 29,499 | \$ 414,591 |
| Operating Expenses | 18,819 | 17,543 | 1,276 | 14,857 |
| Total Engineering | <u>437,974</u> | <u>407,199</u> | <u>30,775</u> | <u>429,448</u> |
| Total Plant Operations | <u>3,216,527</u> | <u>2,967,455</u> | <u>249,072</u> | <u>2,945,298</u> |
| Administration | | | | |
| Buildings and Grounds - Plant | | | | |
| Personnel Services | 9,922 | 7,204 | 2,718 | 6,324 |
| Operating Expenses | 24,662 | 11,316 | 13,346 | 15,479 |
| Capital Outlay | - | - | - | 12,026 |
| Total Building and Grounds - Plant | <u>34,584</u> | <u>18,520</u> | <u>16,064</u> | <u>33,829</u> |
| Buildings and Grounds - Service Center | | | | |
| Personnel Services | 47,419 | 50,496 | (3,077) | 48,157 |
| Operating Expenses | 51,496 | 36,268 | 15,228 | 43,974 |
| Capital Outlay | 12,960 | 24,074 | (11,114) | 11,760 |
| Total Buildings and Grounds - Service Center | <u>111,875</u> | <u>110,838</u> | <u>1,037</u> | <u>103,891</u> |
| Board Services | | | | |
| Personnel Services | 12,967 | 10,479 | 2,488 | 12,271 |
| Operating Expenses | 6,653 | 9,032 | (2,379) | 13,070 |
| Total Board Services | <u>19,620</u> | <u>19,511</u> | <u>109</u> | <u>25,341</u> |
| Finance | | | | |
| Personnel Services | 293,167 | 283,852 | 9,315 | 278,554 |
| Operating Expenses | 87,229 | 83,116 | 4,113 | 111,724 |
| Capital Outlay | 12,360 | - | 12,360 | - |
| Total Finance | <u>392,756</u> | <u>366,968</u> | <u>25,788</u> | <u>390,278</u> |
| District Management | | | | |
| Personnel Services | 138,388 | 139,636 | (1,248) | 136,929 |
| Operating Expenses | 32,681 | 34,215 | (1,534) | 31,128 |
| Total District Management | <u>171,069</u> | <u>173,851</u> | <u>(2,782)</u> | <u>168,057</u> |
| Information Technology | | | | |
| Personnel Services | 86,469 | 87,097 | (628) | 83,603 |
| Operating Expenses | 113,152 | 118,924 | (5,772) | 118,137 |
| Capital Outlay | 183,530 | - | 183,530 | - |
| Total Information Technology | <u>383,151</u> | <u>206,021</u> | <u>177,130</u> | <u>201,740</u> |
| Total Administration | <u>1,113,055</u> | <u>895,709</u> | <u>217,346</u> | <u>923,136</u> |
| Capital Projects | \$ 70,000 | \$ - | \$ 70,000 | \$ 124,276 |

(Continued)

See the accompanying Independent Auditors' Report.

FREMONT SANITATION DISTRICT

BUDGETARY COMPARISON SCHEDULE - (Non-GAAP BASIS)
WITH RECONCILIATION TO GAAP BASIS
 Year Ended December 31, 2013

| | 2013 | | VARIANCE | 2012 |
|---|---------------------------------|----------------------|------------------------|----------------------|
| | ORIGINAL AND FINAL BUDGET | ACTUAL | Positive (Negative) | ACTUAL |
| Debt Service | | | | |
| Principal Payments | \$ 503,757 | \$ 475,189 | \$ 28,568 | \$ 458,679 |
| Interest and Fiscal Charges | 221,727 | 195,383 | 26,344 | 218,900 |
| Total Debt Service | <u>725,484</u> | <u>670,572</u> | <u>54,912</u> | <u>677,579</u> |
| | | | | |
| TOTAL EXPENDITURES | <u>5,125,066</u> | <u>4,533,736</u> | <u>591,330</u> | <u>4,670,289</u> |
| | | | | |
| CHANGE IN NET POSITION, Budgetary Basis | <u>\$ 51,500</u> | 420,753 | <u>\$ 369,253</u> | 894,007 |
| | | | | |
| ADJUSTMENTS TO GAAP BASIS | | | | |
| Deferred Revenue - Sewer Service Charges - 2012 | | 315,120 | | 307,911 |
| Deferred Revenue - Sewer Service Charges - 2013 | | (322,208) | | (315,120) |
| Capital Outlay | | 289,322 | | 394,829 |
| Depreciation | | (1,161,278) | | (1,322,439) |
| Principal Payments on Long-term Debt | | 475,189 | | 458,679 |
| Gain on Disposal of Capital Assets | | 6,960 | | 15,584 |
| | | | | |
| CHANGE IN NET POSITION, GAAP Basis | | 23,858 | | 433,451 |
| | | | | |
| NET POSITION, Beginning | | <u>20,265,117</u> | | <u>19,831,666</u> |
| | | | | |
| NET POSITION, Ending | | <u>\$ 20,288,975</u> | | <u>\$ 20,265,117</u> |

See the accompanying Independent Auditors' Report.